

# Southwest Hermiston Urban Renewal Plan



*Where Life is Sweet*

Adopted by the City of Hermiston

October 2022

Ordinance No. 2341

If Amendments are made to the Plan, the Resolution or Ordinance Number and date will be listed here. The amendment will be incorporated into the Plan and noted through a footnote.

## List of Participants

### **Mayor**

Dr. David Drotzmann

### **City Council**

Lori Davis, Ward 1

Roy Barron, Ward 2

Jackie C. Myers, Ward 3

Phillip Spicerkuhn, Ward 4

Maria Duron, at large

Rod S. Hardin, at large

Nancy Peterson, at large

Doug Primmer, at large, Council President

### **Hermiston Urban Renewal Agency**

Dr. David Drotzmann

Lori Davis

Roy Barron

Jackie C. Myers

Phillip Spicerkuhn

Maria Duron

Rod S. Hardin

Nancy Peterson

Doug Primmer

### **Planning Commission**

Position 1 Annette Kirkpatrick

Position 2 Philip Hamm

Position 3 Ben Doherty

Position 4 Patrick Collins

Position 5 Josh Burns

Position 6 Dean Fialka

Position 7 Ben Sargent

Position 8 Margaret E. Saylor, Chair

Position 9 Derek Caplinger

### **City Manager**

Byron Smith

### **Economic Development/Assistant City Manager**

Mark Morgan

### **Planning Director**

Clinton Spencer

### **Finance Director**

Mark Krawczyk

### **Consulting Team**

#### **Elaine Howard Consulting, LLC**

Elaine Howard

Scott Vanden Bos

#### **Tiberius Solutions LLC**

Nick Popenuk

Ali Danko

Rob Wyman

### **FCS Group**

Todd Chase



## TABLE OF CONTENTS

I.	DEFINITIONS .....	6
II.	INTRODUCTION .....	8
III.	MAXIMUM INDEBTEDNESS .....	12
IV.	PLAN GOALS .....	12
V.	PROJECTS .....	13
VI.	AMENDMENTS TO PLAN .....	16
VII.	PROPERTY ACQUISITION AND DISPOSITION .....	17
VIII.	RELOCATION METHODS .....	17
IX.	TAX INCREMENT FINANCING OF PLAN .....	18
X.	ANNUAL REPORT .....	18
XI.	RELATIONSHIP TO LOCAL OBJECTIVES .....	19
XII.	LEGAL DESCRIPTION .....	27

## **I. DEFINITIONS**

“Agency” is the Hermiston Urban Renewal Agency created under ORS 457.035 and 457.045.

“Area” means the properties and rights-of-way located with the Hayfield Park Urban Renewal Area.

“Blight” is defined in ORS 457.010(1)(A-E) and identified in the ordinance adopting the Southwest Hermiston Urban Renewal Plan.

“City” means the City of Hermiston, Oregon.

“City Council” or “Council” means the Hermiston City Council.

“Comprehensive Plan” means the City of Hermiston Comprehensive Plan and its implementing ordinances, policies, and standards.

“County” means Umatilla County, Oregon.

“Frozen base” means the total assessed value including all real, personal, manufactured, and utility values within a Southwest Hermiston Urban Renewal Plan at the time of adoption. The county assessor certifies the assessed value after the adoption of the Southwest Hermiston Urban Renewal Plan.

“Southwest Hermiston Urban Renewal Plan” means a plan, as it exists or is changed or modified from time to time, as provided in ORS 457.

“Increment” means that part of the assessed value of a taxing district attributable to any increase in the assessed value of the property located in the Southwest Hermiston Urban Renewal Plan, or portion thereof, over the assessed value specified in the certified statement.

“Maximum Indebtedness” means the maximum principal amount of indebtedness that may be incurred by a plan pursuant to ORS 457.190 and does not include indebtedness incurred to refund or refinance existing indebtedness.

“ORS” means the Oregon Revised Statutes and specifically Chapter 457, which relates to urban renewal and tax increment financing.

“Plan” or “ means the official plan for the Southwest Hermiston Urban Renewal Plan pursuant to ORS 457.

“Plan Area” or means a blighted area included in the Southwest Hermiston Urban Renewal Plan under ORS 457.160.

“Planning Commission” means the Hermiston Planning Commission.

“Project(s)” or means any work or undertaking carried out under the Southwest Hermiston Urban Renewal Plan.

“Report Accompanying Southwest Hermiston Urban Renewal Plan” or “Report” means the official report that accompanies the Southwest Hermiston Urban Renewal Plan pursuant to ORS 457.085(3).

“Revenue sharing” means sharing tax increment proceeds as defined in ORS 457.470 and refers to the funds that are associated with the division of taxes accomplished through the adoption of the Southwest Hermiston Urban Renewal Plan.

“Tax increment revenues” means the funds allocated by the assessor to the Hermiston Urban Renewal Agency due to increases in assessed value over the frozen base within the area.

“Urban Renewal” means the statutory authority provided in ORS 457.

“Urban renewal area” means a blighted area included in an urban renewal plan or an area included in an urban renewal plan under ORS 457.160.

“Urban renewal plan” or “Plan” means a plan, as it exists or is changed or modified from time to time, for one or more urban renewal areas, as provided in ORS 457.085, 457.095, 457.105, 457.115, 457.120, 457.125, 457.135 and 457.220.

“Urban renewal project” or “Project” means any work or undertaking carried out under ORS 457.170 in an urban renewal area.

“Urban renewal report” or “Report” means the official report that accompanies the urban renewal plan pursuant to ORS 457.085(3)

## II. INTRODUCTION

The city of Hermiston completed a Housing Capacity Analysis by Johnson Economics in January of 2021. The findings demonstrate that there is a need for more home buying opportunities in the heart of Hermiston's income distribution, where most households are found. There is also a need for additional subsidized affordable units for low-income households. In general, there is need for more apartment units of all types to alleviate low vacancy and availability in the community. The results of the analysis shows a need for 2,030 new housing units by 2040. Of these new units, 61.5% are projected to be ownership units, and 38.5% are projected to be rental units. There is some new need for ownership housing at the low-end of the pricing spectrum. But income trends suggest that the greatest demand will remain in the middle price ranges (\$175k to \$300k). This is because some of the city's current housing is found at lower value levels due to age, condition, and mobile homes. At the same time, most new homes are projected to be priced at higher price points.<sup>1</sup>

The development of the property included in the Southwest Hermiston Urban Renewal Area (Area) into a residential area will address some of the future housing need of Hermiston. The Area is located in the southwest of the Hermiston city limits, just north of Feedville Road, east of Hermiston Highway 207 and west of Highway 395. There are projected to be 1,100 single family units of different sizes, 150 multi-family units and 80 senior housing units and the ability to help provide assistance to workforce housing. The installation of infrastructure will facilitate the development of this property. The provision of funding for parks will provide recreational opportunities for the area residents and for City of Hermiston residents. .

The land is subject to geographic constraints and high public infrastructure demand which make conventional development cost prohibitive. Urban renewal is the most effective financing tool to provide infrastructure over a great distance and at the capacity necessary to develop the land at urban density. Without the provision of urban level services, the land will remain blighted and undeveloped for the foreseeable future. The inability to develop the land at urban density without using urban renewal to provide services causes a skewing of the city's residential land inventory.

Without the provision of assistance through urban renewal, the city has a large residential tract which cannot be developed. This excess of undeveloped land makes it difficult to fulfill Statewide Housing Goal 10 needs in general and meet potential housing production strategy needs specifically. The land within the Area constitutes nearly the entirety of the city's 20-year housing needs within the acknowledged Housing Needs Analysis. The ability to develop this tract at urban density with the assistance of the formation of an urban renewal district allows the city to generate sufficient economic growth and maximize tax revenue.

The Plan Area, shown in Figure 1, consists of approximately 393 total acres, 383.4 acres of land in tax lots and 9.6 acres of public rights-of-way.

It is anticipated that the Plan will take nineteen years of tax increment collections to implement. The maximum amount of indebtedness (amount of tax increment financing (TIF) for projects and programs) that may be issued for the Plan is eighteen million one hundred thousand dollars (\$18,100,000).

---

<sup>1</sup> Housing Needs Analysis, Johnson Economics, p 22.



Goals and objectives are intended to guide tax increment financing (TIF) investment in the Area over the life of the Plan. The project category descriptions and list of projects are intended to aid future decision makers when considering how best to expend funds generated by TIF.

The Plan is to be administered by the Hermiston Urban Renewal Agency (HURA or Agency). Substantial amendments to the Plan must be approved by City Council as outlined in Section IX. All amendments to the Plan are to be listed numerically on the front page of the Plan and then incorporated into the Plan document and noted by footnote with an amendment number and adoption date.

The relationship between the sections of the Plan and the ORS 457.085 requirements is shown in Table 1 - Statutory References. The specific reference in the table below is the section of this Plan that primarily addresses the statutory reference. There may be other sections of the Plan that also address the statute.

**Table 1 - Statutory References**

Statutory Requirement	Plan Section
ORS 457.085(2)(a)	V, VI
ORS 457.085(2)(b)	V, VI
ORS 457.085(2)(c)	XII
ORS 457.085(2)(d)	XI
ORS 457.085(2)(e)	XI
ORS 457.085(2)(f)	IX
ORS 457.085(2)(g)	VIII
ORS 457.085(2)(h)	III
ORS 457.085(2)(i)	VII
ORS 457.085(2)(j)	Not applicable

### ***A. Urban Renewal Overview***

Urban renewal allows for the use of tax increment financing, a financing source that is unique to urban renewal, to fund its projects. Tax increment revenues— the amount of property taxes generated by the increase in total assessed values in the urban renewal area from the time the urban renewal area is first established— are used to repay borrowed funds. The borrowed funds are used to pay for urban renewal projects and cannot exceed the maximum indebtedness amount set by the urban renewal plan.

The purpose of urban renewal is to improve specific areas of a city that are poorly developed or underdeveloped, called blighted areas in ORS 457. These areas can have old or deteriorated buildings, public spaces that need improvements, streets and utilities in poor condition, a complete lack of streets and utilities altogether, or other obstacles to development. In general,

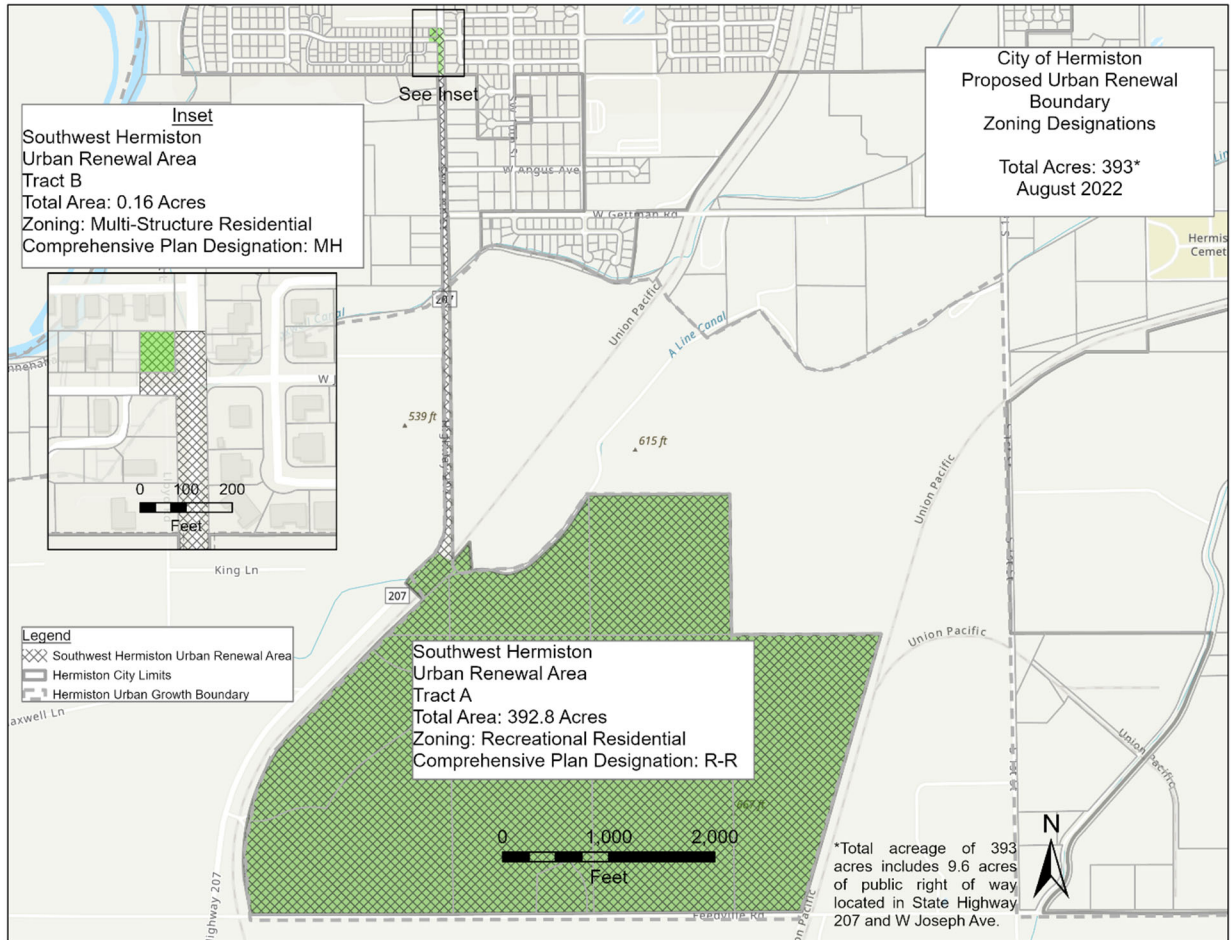
urban renewal projects can include construction or improvement of streets, utilities, and other public facilities; assistance for rehabilitation or redevelopment of property; acquisition and re-sale of property (site assembly) from willing sellers; and improvements to public spaces. The Southwest Hermiston Urban Renewal Area meets the definition of blight due to its infrastructure deficiencies and underdeveloped properties. These blighted conditions are specifically cited in the ordinance adopting the Plan and described in detail in the accompanying Urban Renewal Report (Report).

### ***B. Report Accompanying the Plan***

The Report provides the analysis and contains the information required to meet the standards of ORS 457.087, including financial feasibility. These requirements include:

- A description of the physical, social, and economic conditions in the area;
- Expected impact of the Plan, including fiscal impact in light of increased services;
- Reasons for selection of the Plan Area;
- The relationship between each project to be undertaken and the existing conditions;
- The estimated total cost of each project and the source of funds to pay such costs;
- The estimated completion date of each project;
- The estimated amount of funds required in the Area and the anticipated year in which the debt will be retired;
- A financial analysis of the Plan;
- A fiscal impact statement that estimates the impact of tax increment financing upon all entities levying taxes upon property in the urban renewal area; and
- A relocation report.

**Figure 1 Boundary**



Source: City of Hermiston

### III. MAXIMUM INDEBTEDNESS

Maximum Indebtedness ("MI") is the total amount of money that can be spent on projects, programs and administration throughout the life of the Plan. The maximum amount of indebtedness that may be issued or incurred under the Plan, based upon good faith estimates of the scope and costs of projects in the Plan and the schedule for their completion is \$18,100,000 (eighteen million one hundred thousand dollars. This amount is the principal of such indebtedness and does not include interest or indebtedness incurred to refund or refinance existing indebtedness or interest earned on debt proceeds.

### IV. PLAN GOALS

#### ***A. Encourage the development of housing***

Objective #1 - Construct utility and parkland infrastructure necessary to develop housing.

#### ***B. Increase local government tax revenue by attracting private investment***

Objective #1 - Begin sharing tax increment revenue with local taxing entities as soon as annual revenues are capable of covering annual debt service.

#### ***C. Provide for a connected community with a variety of community space options***

Objective #1 - Construct parkland infrastructure necessary to meet the needs of the community.

#### ***D. Provide resources to adequately administer the Southwest Hermiston Urban Renewal Plan***

Objective #1 – Administer the Plan including the projects, financial accounting and reporting as required by State Statute.

## **V. PROJECTS**

The projects to be undertaken in the Area are infrastructure upgrades, parks and pathways, incentives for development of workforce housing and administration of the Plan.

### ***A. Infrastructure Upgrades***

#### **1. Water transmission line**

Construct approximately 6,000 linear feet of new 12" ductile iron water line from the new reservoir located on an elevated area in the southeast portion of the Area, going northwest through the Area to connect to an existing 12" City of Hermiston water main located within the OR207 right-of-way. This project will connect the storage reservoir to the rest of the city's waterworks.

#### **2. Joseph Booster Pump Station upgrades**

Provide upgrades to the Joseph Booster Pump Station, which currently boosts water from the City's main pressure zone to higher elevations in the southwestern portion of the city using one 15hp pump, two 25hp pumps, and one large 100hp pump. In order to boost water further to this area, this project will install three new larger pumps with variable frequency drives, make associated upgrades to electrical and control systems, and make adjustments to existing valving, which will include installation of two pressure-reducing valves.

#### **3. Sewer main line**

Construct approximately 5,300 linear feet of 8" PVC gravity sewer main from the intersection of OR207 and Gettman Road, south to the vicinity of Hermiston Irrigation District's A-Line Canal, and east under the railroad tracks and canal, to serve the larger area 2 million-gallon reservoir. To be able to develop in the Area, this sewer line must be constructed.

#### **4. 2 million gallon reservoir**

Construct a two million-gallon water reservoir on an elevated point in the southeast portion of the Area to serve the Area with pressurized and backup water.

## B. Parks and Pathways

### 1. Community Park and Pathways development

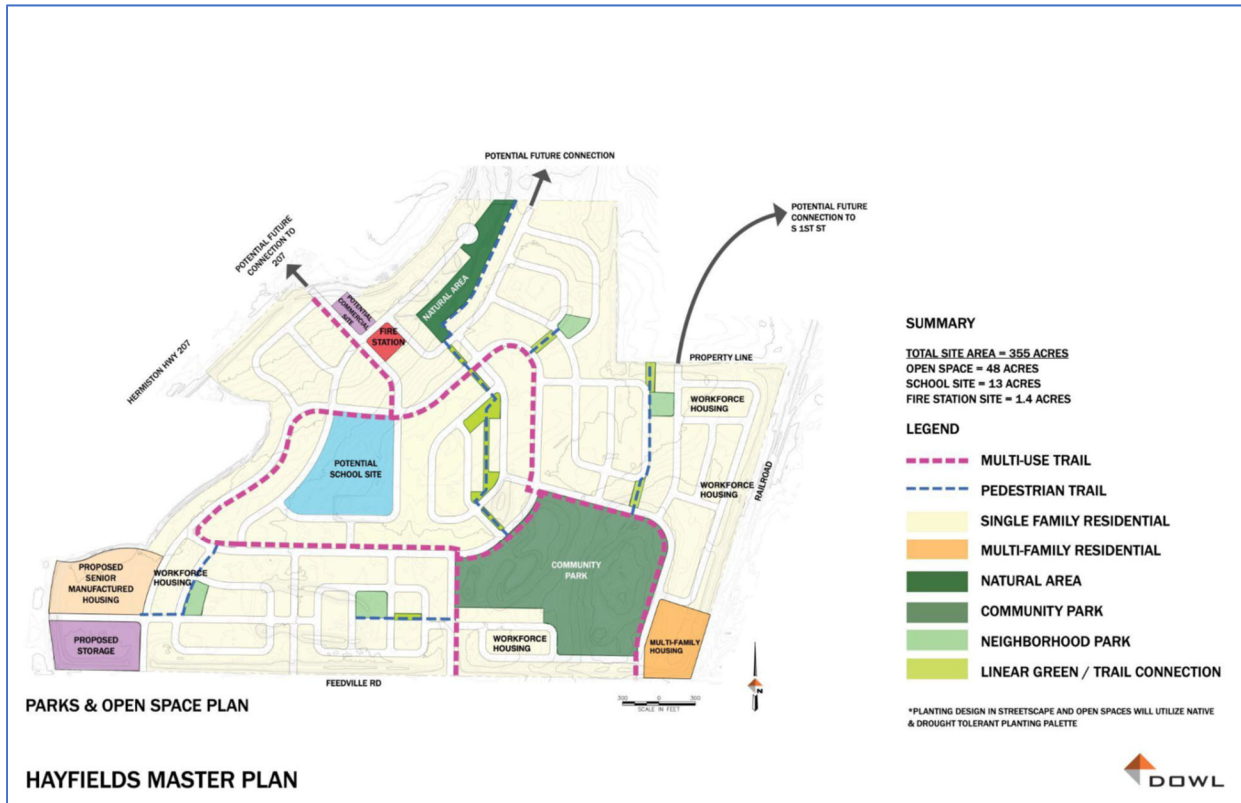
Develop parks within the Area including but not limited to: (1) A large 38-acre community park with amenities designed to enhance the desirability of the entire area, and (2) several smaller neighborhood parks and trails throughout the Area with amenities designed to serve more local demands within the Area..

**Figure 2 Community Park Conceptual Plan**



Source: Monte Vista Homes

**Figure 3 Parks and Open Space Plan**



Source: Monte Vista Homes

**C. Developer Incentives**

1. System Development Charge Reimbursement for development of workforce housing

**D. Administration**

1. Financing fees
2. General administration including annual reporting, financial statements and administration of the Plan.

## **VI. AMENDMENTS TO PLAN**

The Plan may be amended as described in this section.

### ***A. Substantial Amendments***

Substantial Amendments, in accordance with ORS 457.085(2)(i), shall require the same notice, hearing, and approval procedure required of the original Plan, under ORS 457.095, including public involvement, consultation with taxing districts, presentation to the Agency, the Planning Commission, and adoption by the City Council by non-emergency ordinance after a hearing. Notice of such hearing shall be provided to individuals or households within the City of Hermiston, as required by ORS 457.120. Notice of adoption of a Substantial Amendment shall be provided in accordance with ORS 457.095 and 457.115.

Substantial Amendments are amendments that:

- (1) Add land to the Southwest Hermiston Urban Renewal Plan boundary except for an addition of land that totals not more than 1% of the existing area of the Southwest Hermiston Urban Renewal Plan boundary; or
- (2) Increase the maximum amount of indebtedness that can be issued or incurred under the Plan.

### ***B. Minor Amendments***

Minor Amendments are amendments that are not Substantial Amendments as defined in this Plan and in ORS 457. Minor Amendments require approval by the Agency by resolution.

### ***C. Amendments to the Hermiston Comprehensive Plan and/or Hermiston Development Code***

Amendments to the Hermiston Comprehensive Plan (“Comprehensive Plan”) and/or Hermiston Development Code that affect the Plan and/or the Plan Area shall be incorporated automatically within the Plan without any separate action required by the Agency or City Council. When a substantial amendment is completed, the Relationship to Local Objectives section will be updated.



## **VII. PROPERTY ACQUISITION AND DISPOSITION**

The Plan authorizes the acquisition and disposition of property as described in this section. Property includes any and all interests in property, including fee simple ownership, lease, easements, licenses, or other rights to use. If property is acquired it will be identified in the Plan through a Minor Amendment, as described in Section IX. Identification of property to be acquired and its anticipated disposition is required by ORS 457.085(g).

### ***A. Property acquisition for public improvements***

The Agency may acquire any property within the Area for the public improvement projects undertaken pursuant to the Plan by all legal means, including use of eminent domain. Good faith negotiations for such acquisitions must occur prior to institution of eminent domain procedures.

### ***B. Property acquisition from willing sellers***

The Plan authorizes Agency acquisition of any interest in property within the Area that the Agency finds is necessary for private redevelopment, but only in those cases where the property owner wishes to convey such interest to the Agency. The Plan does not authorize the Agency to use the power of eminent domain to acquire property from a private party to transfer property to another private party for private redevelopment. Property acquisition from willing sellers may be required to support development of projects within the Area.

### ***C. Land disposition***

The Agency will dispose of property acquired for a public improvement project by conveyance to the appropriate public agency responsible for the construction and/or maintenance of the public improvement. The Agency may retain such property during the construction of the public improvement.

The Agency may dispose of property acquired under Subsection B of this Section VI by conveying any interest in property acquired. Property shall be conveyed at its fair reuse value. Fair reuse value is the value, whether expressed in terms of rental or capital price, at which the urban renewal agency, in its discretion, determines such land should be made available in order that it may be developed, redeveloped, cleared, conserved, or rehabilitated for the purposes specified in the Plan. Because fair reuse value reflects limitations on the use of the property to those purposes specified in the Plan, the value may be lower than the property's fair market value.

Where land is sold or leased, the purchaser or lessee must agree to use the land for the purposes designated in the Plan and to begin and complete the building of its improvements within a period of time that the Agency determines is reasonable.

## **VIII. RELOCATION METHODS**

When the Agency acquires occupied property under the Plan, residential or commercial occupants of such property shall be offered relocation assistance, as required under applicable state law. Prior to such acquisition, the Agency shall adopt rules and regulations, as necessary, for the administration of relocation assistance. No specific acquisitions that would result in relocation benefits have been identified; however, there are plans to acquire land for infrastructure which may trigger relocation benefits in the future in the Area.

## **IX. TAX INCREMENT FINANCING OF PLAN**

Tax increment financing consists of using annual tax increment revenues to make payments on debt. In this Plan, the debt is anticipated to be a contractual obligation to provide developer incentives and agreement to reimburse the Agency for preparation of and administration of the Plan.

Tax increment revenues equal the annual permanent rate property taxes imposed on the cumulative increase in assessed value within the Southwest Hermiston Urban Renewal Plan over the total assessed value at the time the Southwest Hermiston Urban Renewal Plan is adopted. Under current law, the property taxes for general obligation (GO) bonds and local option levies are not part of the tax increment revenues.

### ***A. General Description of the Proposed Financing Methods***

The Plan will be financed using tax increment revenues. Revenues obtained by the Agency will be used to pay or repay the costs, expenses, advancements, and indebtedness incurred in (1) developer incentives (2) planning or undertaking project activities, or (3) otherwise exercising any of the powers granted by ORS Chapter 457 in connection with the planning and implementation of this Plan, including preparation of the Plan.

### ***B. Tax Increment Financing***

The Plan may be financed, in whole or in part, by tax increment revenues allocated to the Agency, as provided in ORS Chapter 457. The ad valorem taxes, if any, levied by a taxing district in which all or a portion of the Plan Area is located, shall be divided as provided in Section 1c, Article IX of the Oregon Constitution, and ORS 457.440. Amounts collected pursuant to ORS 457.440 shall be deposited into the unsegregated tax collections account and distributed to the Agency based upon the distribution schedule established under ORS 311.390.

## **X. ANNUAL REPORT**

The Agency shall file Annual Reports in compliance with ORS 457.460.

## **XI. RELATIONSHIP TO LOCAL OBJECTIVES**

The numbering of the policies within this section reflects the numbering that occurs in the original documents. There is no set standard for the findings in an urban renewal plan. In analyzing the findings, the projects and the resulting development have been compared to the Hermiston Comprehensive Plan.

This is not a comprehensive list of all parts of the *Hermiston Comprehensive Plan* that are supported by this Plan. This list includes the major Goals and Policies from the comprehensive plans that are in conformance with the urban renewal Plan however, there may be other Goals and Policies that are not listed but are still in conformance with this Plan.

---

### **1. Hermiston Comprehensive Plan**

#### **POLICY 1: CITIZEN INVOLVEMENT**

THE CITY OF HERMISTON WILL INSURE THAT CITIZENS HAVE AN ADEQUATE OPPORTUNITY TO BE INVOLVED IN ALL PHASES OF THE PLANNING PROCESS.

**Finding:** The City has held numerous meetings on the proposed development in southwest Hermiston. In addition to those meetings, the HURA met to review the draft Plan, the Planning Commission reviewed the Plan for conformance to the Comprehensive Plan and the city held a public hearing that was noticed to all residents of Hermiston. All referenced meetings were open, public meetings.

#### **POLICY 3: INTERGOVERNMENTAL COORDINATION**

THE CITY OF HERMISTON WILL FACILITATE INTERGOVERNMENTAL COORDINATION SO THAT DECISIONS AFFECTING LOCAL, STATE AND FEDERAL PLANNING AND DEVELOPMENT ACTIONS IN THE HERMISTON AREA ARE RENDERED IN AN EFFICIENT AND CONSISTENT MANNER.

**Finding:** The City has consulted and conferred with the overlapping taxing districts through a letter after the HURA meeting that described the proposed urban renewal area and provided a copy of the Plan and Report.

#### **POLICY 4: ORDERLY URBAN GROWTH**

THE CITY OF HERMISTON WILL PROMOTE COMPACT URBAN DEVELOPMENT WITHIN AND ADJACENT TO EXISTING URBAN AREAS TO INSURE EFFICIENT UTILIZATION OF LAND RESOURCES AND FACILITATE ECONOMIC PROVISION OF URBAN FACILITIES AND SERVICES.

**Finding:** Due to the geographic constraints on the urban renewal area, this policy is not applicable.

#### **POLICY 5: ANNEXATION**

THE CITY OF HERMISTON WILL UNDERTAKE AN ANNEXATION PROGRAM TO FACILITATE COMPACT URBAN GROWTH AND THE ORDERLY AND EFFICIENT PROVISION OF FACILITIES AND SERVICES.

**Finding:** The property is within the Hermiston city limits as of December 13, 2004. No annexation is necessary. This policy is not applicable.

#### **POLICY 6: CONVERSION**

THE CITY OF HERMISTON WILL ADOPT POLICIES AND PROCEDURES GOVERNING THE CONVERSION OF PROPERTY IN THE UNINCORPORATED PORTION OF THE UGB FROM URBANIZABLE TO URBAN.

**Finding:** The proposed development will follow all city policies and procedures in the development.

#### **POLICY 7: NATURAL RESOURCES**

THE CITY OF HERMISTON WILL PROTECT NATURAL RESOURCES TO THE MAXIMUM DEGREE POSSIBLE.

**Finding:** The proposed development will go through the normal planning and permit application process which will address any natural resources issues.

#### **POLICY 8: SURFACE AND GROUNDWATER RESOURCES**

THE CITY OF HERMISTON WILL COORDINATE ACTIVITIES WITH OTHER GOVERNMENT AGENCIES TO PROTECT THE AREA'S SURFACE AND GROUNDWATER SUPPLIES.

**Finding:** The City will follow this component of the Comprehensive Plan.

#### **POLICY 9: MINERAL AND AGGREGATE RESOURCES**

THE CITY OF HERMISTON WILL PROTECT MINERAL AND AGGREGATE RESOURCE SITES FROM CONFLICTING DEVELOPMENT AND PROTECT SURROUNDING PROPERTY OWNERS FROM THE ADVERSE IMPACTS ASSOCIATED WITH EXTRACTION ACTIVITIES.

**Finding:** There are no mineral and aggregate resources located in the Area.

#### **POLICY 10: HISTORIC RESOURCES**

THE CITY OF HERMISTON WILL COOPERATE WITH PRIVATE INTERESTS TO IDENTIFY AND PROTECT HISTORIC RESOURCES AND PRESERVE THE COMMUNITY'S HISTORIC CHARACTER.

**Finding:** There are no known historic resources located in the Area.

#### **POLICY 11: AIR QUALITY**

THE CITY OF HERMISTON WILL COMPLY WITH STATE AND FEDERAL STANDARDS TO PROMOTE CONTINUED AIR QUALITY.

**Finding:** The Comprehensive Plan identifies alternative transportation systems to help address air quality issues. The Area's transportation network includes pathways and trails throughout to promote recreation and alternative forms of transportation.

### **POLICY 13: WATER QUALITY**

THE CITY OF HERMISTON WILL PROTECT WATER QUALITY IN COOPERATION WITH OTHER GOVERNMENTAL AGENCIES.

**Finding:** The proposed development will be served by a city water, sewer and stormwater system, protecting the city's ground water.

### **POLICY 14: NATURAL HAZARDS AND DEVELOPMENT LIMITATIONS**

THE CITY OF HERMISTON WILL CONTROL CAREFULLY AND, WHEN NECESSARY, PROHIBIT DEVELOPMENT IN AREAS CHARACTERIZED BY NATURAL HAZARDS AND/OR DEVELOPMENT LIMITATIONS.

**Finding:** The Area has no natural hazards. There are development limitations that are being addressed by the new infrastructure being constructed to serve the site.

### **POLICY 15: ENERGY CONSERVATION**

THE CITY OF HERMISTON WILL ENCOURAGE THE CONSERVATION OF ENERGY RESOURCES WHEREVER POSSIBLE THROUGH CAREFUL LAND USE PLANNING, COMMUNITY EDUCATION AND ADOPTION OF CONSERVATION-ORIENTED POLICIES.

**Finding:** The proposed development will be a master planned community that must comply with the energy conservation measures required by the City.

### **POLICY 16: PARKS, RECREATION AND OPEN SPACE**

THE CITY OF HERMISTON WILL ACQUIRE AND DEVELOP ADDITIONAL PARKS AND RECREATIONAL FACILITIES THROUGHOUT THE COMMUNITY AND PRESERVE AS OPEN SPACE CITY-OWNED LAND WHICH POSSESSES RECREATIONAL, SCENIC AND OTHER ENVIRONMENTAL QUALITIES OR IS SUBJECT TO NATURAL HAZARDS.

**Finding:** The proposed development will incorporate significant recreational improvements to provide recreation opportunities for residents of the development and the city as a whole. These include a community park, neighborhood parks and pathways.

### **POLICY 19: COMMERCIAL DEVELOPMENT**

THE CITY OF HERMISTON WILL ASSURE THE AVAILABILITY OF A SUFFICIENT SUPPLY OF COMMERCIAL LAND TO ACCOMMODATE 20-YEAR PROJECTED NEED

AND STRIVE TO ACHIEVE THE BALANCED DISTRIBUTION OF COMMERCIAL ACTIVITIES IN NEIGHBORHOODS, DOWNTOWN, AND ALONG OUTLAYING HIGHWAYS.

**Finding:** The proposed residential development within the urban renewal area proposes small commercial nodes to serve the new residential community.

#### **POLICY 20: GENERAL ECONOMIC DEVELOPMENT**

THE CITY OF HERMISTON SUPPORTS ECONOMIC DEVELOPMENT AND JOB GROWTH WHICH WILL DIVERSIFY AND STRENGTHEN THE MIX OF ECONOMIC ACTIVITY IN THE LOCAL MARKETPLACE AND PROVIDE EMPLOYMENT OPPORTUNITIES FOR LOCAL RESIDENTS:

**Finding:** The provision of housing is a key component in spurring economic development in a community. New businesses need housing for their employees and existing businesses need housing to support their existing employees and any expansion of their business.

#### **POLICY 21: HOUSING AVAILABILITY AND AFFORDABILITY**

THE CITY OF HERMISTON WILL ENCOURAGE THE HOME-BUILDING INDUSTRY TO PROVIDE A VARIETY OF HOUSING OPPORTUNITIES IN SUFFICIENT QUANTITIES AT AFFORDABLE PRICES TO MEET THE HOUSING NEEDS OF ITS RESIDENTS. IN SUPPORT OF THIS GOAL, THE CITY OF HERMISTON ADOPTS THE FOLLOWING POLICIES:

- A) Support the adequate supply of housing that is affordable for low- and moderate-income households is a top priority;
- B) To assure a variety of housing types, the City also places a high priority on the provision of sufficient housing opportunities for households at middle to higher income levels;
- C) The City will maintain an adequate supply of land to provide for housing types within the City's residential land use categories consistent with the findings from the adopted housing needs analyses;
- D) The City may identify, through an adequate public process, specific areas to become the focus of redevelopment, and/or housing infill opportunities (for instance, the Downtown area);
- E) The City supports the provision of housing for senior citizens and other residents of the city with specialized needs, such as physical disabilities.
- F) Support state housing objectives by encouraging the availability of adequate numbers of needed housing units at price ranges and rent levels that are commensurate with the financial capabilities of Umatilla County households and allow for flexibility of housing location, type, and density.

G) Support partnerships with public sector, private sector, and non-profit programs which facilitate the construction of affordable housing for moderate- and low-income household

H) Develop code and building regulations that allow for and accommodate a variety of housing types, including single-family detached housing, attached single-family housing (duplexes, townhouses), accessory dwelling units, apartments, manufactured housing, and mixed-use development.

I) Support the opportunity for a wider range of rental and ownership housing choices in Hermiston.

**Finding:** The City completed a Housing Needs Analysis in January of 2021 that identified the existing and future needs for the provision of housing in Hermiston. These are specifically identified in Section XI (C) of the Report. The development in the Area is proposed to add 1,100 single family residential units, 150 multi-family units and 80 senior housing units. The use of tax increment financing to offset systems development charges (one of the projects in the Plan) is a way to lower the costs of housing to provide more affordable housing.

#### **POLICY 22: NEIGHBORHOOD QUALITY**

THE CITY OF HERMISTON WILL PROTECT AND ENHANCE THE QUALITY OF LIFE IN RESIDENTIAL NEIGHBORHOODS BY:

Permitting the location of small shops in neighborhoods. As part of the PUD review or conditional use process, evaluate proposed commercial development in terms of its scale, design, and pedestrian and automobile access to insure compatibility with surrounding residences.

**Finding:** The development proposes a node of commercial uses that will provide services to the community.

#### **POLICY 23: PROVISION OF PUBLIC SERVICES AND FACILITIES**

THE CITY OF HERMISTON WILL PLAN FOR THE TIMELY AND EFFICIENT PROVISION OF A FULL COMPLEMENT OF URBAN SERVICES AND FACILITIES IN ALL DEVELOPED AND DEVELOPING AREAS WITHIN THE COMMUNITY. TIMELY MEANS A POINT WITHIN THE 20-YEAR TIMEFRAME WHEN THE CITY DEEMS DEVELOPMENT APPROPRIATE FOR A GIVEN PROPERTY BASED ON FACTORS INCLUDING BUT NOT LIMITED TO THE NEED FOR ADDITIONAL URBAN DEVELOPMENT WITHIN THE URBAN GROWTH BOUNDARY AND THE EXTENT OF UNDEVELOPED OR UNDERDEVELOPED LAND BETWEEN THE EXISTING DEVELOPMENT AND THE SUBJECT PROPERTY.

**Finding:** The development will have a full range of public services as development commences. The provision of infrastructure to the site is attained through the use of the tax increment financing allowed by establishing an urban renewal area.

## **POLICY 24: WATER, SEWER AND STORM DRAINAGE**

THE CITY OF HERMISTON WILL EXTEND PUBLIC WATER AND SEWER TO ALL DEVELOPING AREAS WITHIN THE UGB; THE CITY MAY EXTEND PUBLIC WATER TO INDUSTRIAL LANDS EXCEPTIONS AREAS OUTSIDE THE UGB: ANNEXATION WILL BE A CONDITION OF SUCH EXTENSIONS EXCEPT WHEN A HEALTH HAZARD OR POLLUTION THREAT EXISTS AND EXCEPT FOR WATER PROVISIONS TO INDUSTRIAL LANDS.

**Finding:** The development will have a full range of public services as development commences. The provision of infrastructure to the site is attained through the use of the tax increment financing allowed by establishing an urban renewal area.

## **POLICY 25: SOLID WASTE**

THE CITY OF HERMISTON WILL ENCOURAGE THE EFFICIENT AND SAFE DISPOSAL OF SOLID WASTE.

**Finding:** The Area will be served by the city's solid waste program.

## **POLICY 26: SCHOOLS**

THE CITY OF HERMISTON WILL SUPPORT AND FACILITATE THE PROVISION OF HIGH QUALITY ELEMENTARY AND SECONDARY EDUCATION IN THE COMMUNITY.

**Finding:** The schools will receive additional funding through the attendance of additional students in the school system. The city will coordinate with the school district on the expected number of new residential units in the Area.

## **POLICY 27: POLICE PROTECTION**

THE CITY OF HERMISTON WILL PROMOTE ADEQUATE AND EFFICIENT POLICE PROTECTION.

**Finding:** The City's police department will provide police services in the Area.

## **POLICY 28: FIRE PROTECTION**

THE CITY OF HERMISTON WILL PROMOTE ADEQUATE AND EFFICIENT FIRE PROTECTION.

**Finding:** The city will ensure that all development is protected by adequate fire protection through the following steps:

1. Construction of adequate water storage.
2. Construction of adequate water pressure and flow systems in all areas within the urban renewal area.



3. Require construction and maintenance of fire hydrants in all phases of development within the urban renewal area. City standards require installation of fire hydrants along all public streets.
4. Require design and construction of all public streets to ensure adequate maneuvering width and radii for emergency vehicles.
5. Require adequate emergency vehicle access to all areas of the urban renewal area through the construction of a series of collector streets internal to the development which serve local streets.

#### **POLICY 29: LOCAL GOVERNMENT SERVICES AND FACILITIES**

THE CITY OF HERMISTON WILL PROMOTE ADEQUATE AND EFFICIENT PROVISIONS OF LOCAL GOVERNMENT SERVICES AND FACILITIES.

**Finding:** The Area will have access to all of the city services.

#### **POLICY 30: PRIVATE UTILITIES**

THE CITY OF HERMISTON WILL ENCOURAGE AND FACILITATE THE ADEQUATE AND EFFICIENT PROVISION OF PRIVATE UTILITIES INCLUDING ELECTRICAL, NATURAL GAS AND TELEPHONE SERVICE.

**Finding:** The Area will have access to electrical, natural gas and telephone service.

### **J. TRANSPORTATION (GOAL 12)**

#### **POLICY 31: INTEGRATED TRANSPORTATION SYSTEM**

THE CITY OF HERMISTON WILL PROMOTE A BALANCED, WELL-INTEGRATED LOCAL TRANSPORTATION SYSTEM WHICH PROVIDES SAFE, CONVENIENT AND ENERGY-EFFICIENT ACCESS, AND FACILITATES THE MOVEMENT OF COMMODITIES.

**Finding:** The Area has a transportation network that includes alternative transportation systems. This transportation network will be reviewed by the city in the master planning process.

#### **POLICY 33: ALTERNATIVE TRANSPORTATION**

THE CITY OF HERMISTON WILL ENCOURAGE AND FACILITATE THE PROVISION OF ALTERNATIVE TRANSPORTATION MODES AND FACILITIES TO REDUCE CONGESTION AND AIR POLLUTION AND IMPROVE RECREATIONAL OPPORTUNITIES. PROVISION OF TRANSPORTATION TO THE HANDICAPPED AND ELDERLY IS A HIGH PRIORITY.

**Finding:** The Area has a transportation network that includes alternative transportation systems. This transportation network will be reviewed by the city in the master planning process.

## **POLICY 34: TRANSPORTATION SYSTEM PLAN**

THE CITY OF HERMISTON WILL COMPLY WITH THE REQUIREMENTS OF THE TRANSPORTATION PLANNING RULE WITH THE ADOPTION OF THE TRANSPORTATION SYSTEM PLAN AND RELATED AMENDMENTS TO IMPLEMENTING ORDINANCES.

CONNECTED STREET NETWORK. THE CITY WILL SUPPORT AND DEVELOP A CONNECTED NETWORK OF STREETS, ACCESSWAYS AND OTHER IMPROVEMENTS, INCLUDING BIKEWAYS, SIDEWALKS, AND SAFE STREET CROSSINGS, TO PROMOTE SAFE AND CONVENIENT BICYCLE AND PEDESTRIAN CIRCULATION WITHIN THE COMMUNITY.

**Finding:** The proposed development will conform to the provisions of the Hermiston Transportation Systems Plan. The proposed development will be approved through the city's planning and permit process to ensure conformance.

---

### ***2. Hermiston Parks, Recreation and Open Space Master Plan***

Adopted August 2020. Prepared by Cameron McCarthy Landscape Architecture & Planning

The ***Hermiston Parks, Recreation and Open Space Master Plan*** did not specifically address parks needs in the Hayfields area. However, the general goals of the ***Hermiston Parks, Recreation and Open Space Master Plan*** support the development of additional recreation opportunities as shown below.

#### **Vision Statement**

Hermiston actively provides inviting parks, trails, and programs for all walks of life. We celebrate our unique abilities, values and cultures. Parks and Recreation facilities and programs are the heart of our physical and emotional well-being.

#### **Goals**

##### **Accessibility and Distribution**

Provide an equitable distribution of park facilities and improve physical access to the PROS system.

##### **Community Health**

Increase park and recreation opportunities in order to improve physical and mental health across the community.

##### **Natural Resource Restoration and Conservation**

Restore and conserve natural resources in Hermiston in order to sustain and enhance environmental assets.

### **Diversity**

Promote a welcoming atmosphere for all residents and identify and meet the needs of a diverse population.

### **Maintenance and Facility Upgrades**

Operate, maintain, and update park facilities and amenities to provide a safe and accessible environment for all Hermiston residents.

### **Local and Regional Character**

Reinforce continuity across the PROS system to create a recognizable identity that reflects the Hermiston residents and honors the surrounding landscape.

**Finding:** The Area will provide significant additional recreational opportunities for the City of Hermiston. These include a community park, neighborhood park, natural areas, and pathways.

**Overall Finding:** The Plan conforms to the Hermiston Comprehensive Plan.

## **XII. LEGAL DESCRIPTION**

Attached as Exhibit A

## Exhibit A to the Southwest Hermiston Urban Renewal Plan

### SOUTHWEST HERMISTON URBAN RENEWAL PLAN AREA

A tract of land located in Sections 15, 16, 21 & 22, Township 4 North, Range 28 East, Willamette Meridian, Umatilla County, Oregon. said tract being more particularly described as follows:

**Commencing** at a point on the centerline of the Umatilla Branch of the Union Pacific Railroad right-of-way, said point being the Point of Tangent to Spiral with a back tangent of S14°52'13"E. The centerline spiral has a length of 473.84 feet, and a delta of 7°05'19";

thence 252.94 feet along said centerline spiral to a point on South line of said Section 21, also being the centerline of Feedville Road;

thence S89°54'55"E, along said South line, 51.32 feet to the **True Point of Beginning** from which a 2-1/2 inch brass cap marking the South one-quarter corner of said Section 21 bears N89°54'55"W, 674.73 feet, said point being on the 50-foot offset of said spiral;

thence along said Easterly right-of-way line 50.00 feet East of and parallel with said centerline of the railroad right-of-way, the following four (4) courses:

- 1) 50-foot right of and parallel with a spiral curve to the right having a length of 473.84 feet, and having a delta of 7°05'19", the chord of the offset spiral bears from Point of Beginning to the Point of Spiral to Curve N10°41'49"W, 227.90 feet;
- 2) 1,637.64 feet along a curve to the right having a radius of 1,865.00 feet and a central angle of 50°18'39" (chord bears N17°22'25"E, 1,585.53 feet);
- 3) 50-foot right of and parallel with a spiral curve to the right having a length of 133.20 feet, and having a delta of 1°59'33", the chord of the offset spiral bears N43°51'44"E, 131.46 feet;
- 4) N44°31'18"E, 1,336.12 feet;

thence leaving said Easterly right-of-way line N45°29'01"W, 221.23 feet to a point on the Westerly right-of-way line of Oregon State Highway 207;

thence along said Westerly right-of-way line the following five (5) courses:

- 1) N44°29'12"E, 691.78 feet;
- 2) 214.16 feet along a curve to the left having a radius of 328.10 feet and a central angle of 37°23'55" (chord bears N25°47'15"E, 210.38 feet) to a point 33.00 feet Westerly of the East line of said Section 21 when measured at right angles thereto;

- 3) N00°39'55"W, 33.00 feet West of and parallel with said East line of said Section 21, a distance of 1,669.98 feet to a point 33.00 Westerly of the Southeast corner of said Section 16 when measured at right angles thereto;
- 4) N00°53'38"W, 33.00 feet West of and parallel with said East line of said Section 16, a distance of 2,639.37 feet to a point 33.00 Westerly of the East one-quarter corner of said Section 16 when measured at right angles thereto;
- 5) N00°39'04"W, 33.00 feet West of and parallel with said East line of said Section 16, a distance of 299.93 feet to the intersection of said East line with the South right-of-way line of West Joseph Street as shown on Desert Oaks Subdivision;

thence N89°40'43"W, along said South right-of-way line, 79.44 feet;

thence N00°19'43"E, 50.00 feet to the Southwest corner of Lot 1 of said Desert Oaks Subdivision said West Joseph Street;

thence N00°19'43"E, along the West line of said Lot 1, a distance of 89.86 feet to the Northwest corner of said Lot 1;

thence S89°40'14"E, along said North line, 77.04 feet to the Northeast corner of said Lot 1;

thence S89°40'14"E, 66.00 feet to a point on the East right-of-way line of Oregon Highway 207, also being a point 33.00 feet Easterly of the West line of said Section 15 when measured at right angles thereto;

thence along said East right-of-way line the following three (3) courses:

- 1) S00°39'12"E, 438.59 feet to a point 33.00 Easterly of the West one-quarter corner of said Section 15 when measured at right angles thereto;
- 2) S00°53'38"E, 2,639.51 feet to a point 33.00 Easterly of the Section corner common to said Sections 15, 16, 21, and 22 when measured at right angles thereto;
- 3) S00°39'55"E, 1,740.32 feet to a point on the Northerly right-of-way line of Umatilla Branch of the Union Pacific Railroad;

thence along said Northerly right-of-way line the following three (3) courses:

- 1) 52.10 feet along a non-tangent curve to the right having a radius of 5,630.00 feet and a central angle of 00°31'49" (chord bears S38°38'18"W, 52.10 feet) to a point on the Westerly line of said Section 22;
- 2) S00°39'55"E, along said Westerly line, 77.99 feet;
- 3) 269.80 feet along a non-tangent curve to the right having a radius of 5,680.00 feet and a central angle of 02°43'18" (chord bears S40°52'15"W, 269.78 feet);

thence S03°25'36"W, 173.81 feet to a point on the Southerly right-of-way line of Umatilla Branch of the Union Pacific Railroad;

thence along said Southerly right-of-way line 292.57 feet along a non-tangent curve to the left having a radius of 5,781.62 feet and a central angle of 02°53'58" (chord bears N42°07'12"E, 292.54 feet) to a point on the Westerly line of said Section 22;

thence S00°39'55"E, along said Westerly line, 60.67 feet to a point on the centerline of "A" Canal;

thence along said centerline the following ten (10) courses:

- 1) 2.41 feet along a non-tangent curve to the right having a radius of 141.50 feet and a central angle of 00°58'33" (chord bears N77°38'55"E, 2.41 feet);
- 2) N78°08'12"E, 269.95 feet;
- 3) 102.40 feet along a curve to the right having a radius of 242.48 feet and a central angle of 24°11'45" (chord bears S89°45'56"E, 101.64 feet);
- 4) S77°40'06"E, 161.39 feet;
- 5) 92.79 feet along a curve to the left having a radius of 150.00 feet and a central angle of 35°26'33" (chord bears N84°36'38"E, 91.32 feet);
- 6) N66°53'20"E, 106.65 feet;
- 7) 105.69 feet along a curve to the left having a radius of 286.51 feet and a central angle of 21°08'09" (chord bears N56°19'16"E, 105.09 feet);
- 8) N45°45'10"E, 348.27 feet;
- 9) 118.89 feet along a curve to the left having a radius of 534.52 feet and a central angle of 12°44'38" (chord bears N39°22'51"E, 118.65 feet);
- 10) N33°00'31"E, 346.32 feet to a point on the West line of the Southeast one-quarter of the Northwest one-quarter said Section 22;

thence N00°41'44"W, along said West line, 3.13 feet to the Northwest one-sixteenth corner of said Section 22;

thence N89°39'23"E, along the North line of said Southeast one-quarter of the Northwest one-quarter 1,324.41 feet to the Center North one-sixteenth corner of said Section 22;

thence S00°43'34"E, along the North-South centerline of said Section 22, a distance of 1,322.47 feet to the Center one-quarter corner of said Section 22;

thence N89°39'45"E, along the East-West centerline of said Section 22, a distance of 1,409.85 feet to the Westerly right-of-way line of Union Pacific Railroad;

thence S15°59'24"W, along said Westerly right-of-way line, 2,751.09 feet to the South line of said Section 22 also being the centerline of Feedville Road;

thence S89°35'26"W, along said South line and said centerline, 618.75 feet to the South one-quarter of said Section 22;

thence continuing along said South line and said centerline S89°35'15"W, 2,652.85 feet to the Section corner common to Sections 21, 22, 27, and 28;

thence N89°54'55"W, along the South line of said Section 21 and said centerline, 1,960.10 feet to the **Point of Beginning**.

Containing 17,343,614 Square Feet, 398.155 Acres, more or less.

Bearings based on the Oregon State Plane Coordinate System, North Zone NAD1983.

